

Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation Regarding the Safety of People and Goods on Public Transportation in Rokan Hulu Regency in 2022 - 2024

Silviani^{1*},

¹Law Study Program, Universitas Islam Riau, Indonesia

*Corresponding Email: silviani0307@gmail.com

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ABSTRACT

Safety in public transportation is a crucial aspect that must be considered to protect passengers and goods. Law Number 22 of 2009 concerning Road Traffic and Transportation aims to create a safe, orderly, and efficient transportation system. Implementation of this regulation is expected to improve safety standards in public transportation, particularly in preventing accidents and ensuring vehicles operate in roadworthy condition. However, in Rokan Hulu Regency, the implementation of this law still faces various obstacles that affect its effectiveness in improving transportation safety.

The formulation of the problem in this study is how the implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation is related to the safety of people and goods on public transportation in Rokan Hulu Regency 2022-2024 and what are the inhibiting factors in the implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation regarding the safety of people and goods on public transportation in Rokan Hulu Regency 2022-2024.

This type of research uses sociological or empirical legal research. Judging by its type, this research falls into the observational research category, using interviews as data or information. The research results show that the implementation of this law has not been optimal due to several key inhibiting factors. Inadequate road infrastructure, such as damaged roads and a lack of supporting facilities, is a major obstacle to creating safe transportation. Furthermore, low driver awareness and discipline regarding traffic regulations, including speed limit violations and exceeding working hours, also increases the risk of accidents. Lack of supervision and suboptimal law enforcement also results in the continued operation of unroadworthy vehicles. From a policy perspective, coordination between relevant agencies still needs to be strengthened, particularly in monitoring and improving the transportation system. Lack of outreach and education to the public and public transport drivers also poses a challenge in implementing this regulation. Therefore, steps such as infrastructure improvements, stricter supervision, policy strengthening, and ongoing education are needed to improve traffic safety and the effectiveness of the implementation of this law in Rokan Hulu Regency.

Kata Kunci: Road Transportation, Rokan Hulu Regency, Traffic

1. Introduction

In Indonesia, modern society's activities are greatly facilitated by technology, which facilitates individual mobility. Public transportation is inseparable from human activity, facilitating movement and saving time in dynamic activities that require prolonged periods of rest. Public transportation fulfills mobility needs for

the community, providing an alternative way to support various activities.¹

As the population grows, so will the number of road transportation users. Both privately owned and rented (public transportation) vehicles will inevitably increase, resulting in increased traffic congestion. This increased traffic congestion will prompt the government to implement specific policies and facilities to ensure the comfort of road users.

For transportation to be carried out safely and comfortably, besides relying on supporting facilities and infrastructure, it also depends heavily on the awareness and legal compliance of community members who use said facilities and infrastructure. The movement of people, vehicles, and goods must be able to predict the magnitude of their impacts (quantity and quality).²

For this reason, the government has issued a policy in the field of land transportation, namely by issuing Law Number 22 of 2009 concerning Traffic and Road Transportation as a Replacement for Law Number 14 of 1992. The implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation, especially in carrying out motor vehicle testing services, is a preventive measure. Based on the provisions of Law Number 22 of 2009 concerning Traffic and Road Transportation, it is mandatory for every motor vehicle operated on the road to be tested. However, considering the limitations of existing testing facilities and equipment, the obligation to test is currently still limited to certain types of motor vehicles, namely goods vehicles, buses, special vehicles and public transportation. These types of vehicles are required to undergo inspection and testing of roadworthiness of vehicles which are carried out every 6 (six) months.

In general, almost all Indonesians rely heavily on public transportation for their mobility needs, whether traveling or moving around. This is due to the relatively low economic status of the community, or the lack of private vehicles.³ This demonstrates the importance of transportation, particularly public transportation, in Indonesia, in supporting development and improving the quality of much-needed transportation services. This requires not only development and improvement of the quality of services and facilities, but also the development of the legal aspects of transportation itself, particularly public transportation.⁴

Therefore, the protection of the rights of the community as consumers of transportation also needs to be guaranteed. Therefore, one of the government's foundations in organizing traffic and road transportation affairs is Law Number 22 of 2009 concerning Traffic and Road Transportation. As is known, every driver, regardless of the type of transportation that passes through public road

¹ Rahayu Hartini, *Hukum Pengangkutan Di Indonesia* (Citra Mentari, 2012).

² Shaniza Tamara and Hadi Sasana, 'Analisis Dampak Ekonomi Dan Sosial Akibat Kemacetan Lalu Lintas Di Jalan Raya Bogor-Jakarta', *Jurnal UNTIDAR*.

³ Suwardjoko Warpani, *Pengelolaan Lalu Lintas Dan Angkutan Jalan* (ITB, 2002).

⁴ Rahayu Hartini, *Hukum Pengangkutan Di Indonesia*.

transportation, has been regulated by law. Therefore, they are required to consistently implement the rules mandated in the law as well as possible with the aim of providing good service to the community and as an effort to emphasize the rights and obligations of every citizen and resident and to realize the responsibility of the State and corporations in the provision of public services, clear legal regulations are needed.

As for Article 141 paragraph 1 of Law Number 22 of 2009 concerning Traffic and Road Transportation, "states that public transportation companies are obliged to fulfill the right to obtain minimum service standards owned by passengers as service users. Minimum service standards include security, safety, comfort, affordability, equality, and regularity." As for Law Number 8 of 1999 concerning Consumer Protection, namely in Article 4, it states that one of the consumer rights is the right to comfort, security, and safety in consuming goods and/or services.

Therefore, Law Number 22 of 2009 concerning Traffic and Road Transportation and Law Number 8 of 1999 concerning Consumer Protection, are expected to be able to help and realize legal certainty and fulfill the rights of parties related to the provision of transportation services, both transportation entrepreneurs, workers (drivers), and passengers as consumers of the transportation services themselves. The ideal transportation system is the implementation of orderly, safe, comfortable, regular and smooth mass transportation.

PT. Travel Rohul Wisata, is one of the tour and travel services in Rokan Hulu Regency, by serving pick-up and drop-off of passenger addresses and packages (goods) from Pekanbaru-Rokan Hulu or from Rokan Hulu to Pekanbaru, this office provides various kinds of holiday packages and holiday trips too, PT Travel Rohul Wisata has 6 units of Innova cars that move every day as public transportation in Rokan Hulu Regency.

In addition, in Rokan Hulu there is also public transportation that carries people and goods in large quantities, namely the Barumon bus under the auspices of PT Barumon bus Medan to Ujung Batu Rokan, which is located at Jendral Sudirman street across Ujung Batu Rokan, and Tuanku Tambusai street Rokan Hulu, Pasir Pengaraian. Barumon buses provide good services and facilities because of their comfort, such as buses equipped with WIFI, blankets, pillows, toilets, and soft seats. It turns out that behind these facilities, they cannot guarantee the safety and comfort of passengers and goods as consumers, on public transportation in Rokan Hulu.

Table Public Transportation Accident Data in Rokan Hulu Regency 2022 - 2024:

Time	Number of Accidents	The Main Cause
2022	50 Cases	Damaged roads, driver fatigue, excessive speed
2023	35 Cases	Partial road repairs, increased supervision
2024	20 Cases	Human factors (driver negligence)

Data Source: Department of Transportation and Rokan Hulu Regency Police 2025

2. Research Method

The method used in this research is descriptive analysis, which is a method that aims to describe and explain something that is happening systematically, factually and accurately. Regarding facts, the research was conducted using observational research by conducting direct field surveys to collect primary data obtained from interviews with related parties and secondary data obtained from literature such as books or research related to the phenomenon to be known.

This study aims to illustrate how Law Number 22 of 2009 concerning Public Transportation and Traffic has implemented human and property safety in 2022-2024. It also examines the extent to which the law has been implemented in practice in Rokan Hulu Regency.

3. Result and Discussion

3.1. Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation Regarding the Safety of People and Goods on Public Transportation in Rokan Hulu Regency 2022-2024

Road traffic and transportation are crucial for increasing social mobility, and the state is obligated to regulate them in accordance with current developments to safeguard citizens' rights in road traffic and transportation activities. When we enter a community called the state, we (individuals as citizens) indirectly or directly "surrender" all our rights to the state, which then, through its regulations, distributes/gives those rights back to us, along with our obligations to the state.⁵

In contrast to previous laws, Law Number 22 of 2009 views that road traffic and transportation have a strategic role in supporting national development and integration as part of efforts to advance public welfare. Furthermore, in the body of the law it is explained that the objectives to be achieved by this law are the realization

⁵ Sinta Uli, *Pengangkutan Suatu Tinjauan Hukum Multimoda Transport Angkutan Laut* (USU Press, 2006).

of safe, secure, orderly, smooth, and integrated road traffic and transportation services with other modes of transportation to encourage the national economy, advance public welfare, strengthen national unity and integrity, and be able to uphold the dignity of the nation, the realization of traffic ethics and national culture, and the realization of law enforcement and legal certainty for the community.

This law applies to foster and organize safe, secure, orderly, and smooth traffic and road transportation through the movement of vehicles, people and/or goods on the road, activities that use supporting facilities, infrastructure, and facilities for road traffic and transportation, and activities related to the registration and identification of motor vehicles and drivers, traffic education, traffic management and engineering, and enforcement of traffic and road transportation laws. Road traffic and transportation have a very important role in the lives of the community so that they cannot be separated from the lives of the community. As time goes by, the standard of living of the community has increased and should be balanced with the provision of adequate facilities and infrastructure for road traffic and transportation to meet the transportation needs of the community.⁶

Every motorized vehicle operated on the road must meet the technical and roadworthy requirements as stipulated in the Republic of Indonesia Law Number 22 of 2009 concerning Traffic and Road Transportation, therefore, to reduce the number of traffic accidents that are frequently occurring in the Rokan Hulu Regency area, it would be better if before the motorized vehicle is operated and/or used on the highway, the motorized vehicle must always be in prime condition and must be assured that the vehicle has met the requirements referred to.

1. Overview of the Implementation of Law Number 22 of 2009 in Rokan Hulu Regency

Rokan Hulu Regency is one of the areas in Riau Province with relatively high transportation mobility, particularly in the public transportation sector. The implementation of Law Number 22 of 2009 concerning Road Traffic and Transportation aims to ensure safety, order, and smooth transportation.

Based on research conducted between 2022 and 2024, several important aspects of the implementation of this law are identified, including regional regulations and policies, the level of public transportation driver compliance, and the effectiveness of supervision by relevant agencies such as the Transportation Agency and the Police.

2. Safety of People and Goods in Public Transport

Safety in public transportation in Rokan Hulu Regency is a primary concern in the implementation of Law Number 22 of 2009. Some of the findings from this study are as follows:

- a) Vehicle Condition, Many public transportation vehicles are still operating in a condition that is less than roadworthy due to a lack of

⁶ Ahmad Munawar, *Dasar-Dasar Teknik Transportasi* (Beta Offset, 2005).

- routine inspections and compliance with KIR tests.
- b) Driver Compliance, Most public transport drivers do not fully comply with traffic regulations, such as the use of seat belts, speed limits, and prohibitions on carrying excess loads.
 - c) Traffic Accidents: Data from the Rokan Hulu Police Traffic Unit shows that the number of traffic accidents involving public transportation is still quite high, mainly due to human error and poor road conditions.
 - d) Supervision and Law Enforcement, Supervision carried out by the authorities still faces obstacles, such as limited personnel and facilities in carrying out patrols and regular vehicle inspections.
3. Factors Influencing the Implementation of Law Number 22 of 2009
Several factors that influence the effectiveness of the implementation of this law in Rokan Hulu Regency include:
- a) Lack of Socialization and Education, Many drivers and public transport operators do not fully understand the safety regulations in Law No. 22 of 2009.
 - b) Lack of Facilities and Infrastructure, road facilities that are not yet fully adequate, such as traffic signs, street lighting, and proper transportation terminals, are obstacles in improving transportation safety.
 - c) Suboptimal Supervision, Minimal supervision from relevant agencies causes traffic violations to still occur frequently.
 - d) Low Safety Culture, Public awareness, especially among public transport users, of the importance of safety when driving is still low.
4. Efforts to Improve the Safety of People and Goods in Public Transportation
To improve safety in public transportation in Rokan Hulu Regency, several recommendations that can be implemented include:
- a) Increased Supervision: Local governments, along with the police, need to increase oversight through regular raids on public transportation.
 - b) Socialization and Education: Traffic safety campaigns should be intensified among drivers and the general public.
 - c) Infrastructure Improvement: Improve road quality, install adequate traffic signs, and provide adequate terminal facilities for public transportation.
 - d) Strict Law Enforcement: Implement stricter sanctions for drivers or public transportation operators who violate safety regulations.
 - e) Collaboration with Stakeholders: Involve various parties, such as the Transportation Agency, Traffic Police, and driver organizations, in efforts to improve transportation safety.

The implementation of Law No. 22 of 2009 concerning Traffic and Road Transportation regarding the safety of people and goods on public transportation in Rokan Hulu Regency still faces various challenges. The main factors affecting the implementation of this policy include a lack of socialization, minimal infrastructure, and weak

supervision. Therefore, a joint effort is needed between the government, related agencies, and the community to improve safety in the public transportation sector in this region. The author conducted an interview with the owner of PT Wisata Travel Rokan Hulu regarding the implementation of Law No. 22 of 2009 concerning Traffic and Road Transportation, the following explanation.⁷

“The owner of PT Wisata Travel Rokan Hulu explained that the company always strives to comply with the regulations stipulated in Law Number 22 of 2009. One form of this compliance is by ensuring that every vehicle in operation has an official permit, conducting regular vehicle inspections (KIR), and ensuring that drivers have a driver's license (SIM) in accordance with applicable regulations. PT Wisata Travel Rokan Hulu implements various steps to improve safety, such as: Conducting vehicle inspections before departure. Providing regular training to drivers on driving safety. Implementing a GPS trip monitoring system to ensure vehicles operate according to safety standards. Ensuring vehicles are equipped with safety equipment such as fire extinguishers and first aid kits. According to sources, the local government has provided support through counseling and outreach to transportation business actors. In addition, the Transportation Agency routinely conducts vehicle inspections to ensure their operational suitability. However, further efforts are still needed in law enforcement for vehicles that do not meet safety standards.”

PT Wisata Travel Rokan Hulu has implemented Law No. 22 of 2009 quite well, although several challenges remain, particularly in terms of infrastructure and driver awareness. The local government is expected to be more active in supporting the implementation of this regulation to improve public transportation safety in Rokan Hulu Regency.

Summary of the Implementation of Law Number 22 of 2009 in Rokan Hulu Regency. The Rokan Hulu Regency Transportation Agency is committed to improving traffic safety through various efforts. These measures include disseminating regulations to the public and public transportation operators, routine vehicle inspections, and driver training. These efforts aim to increase compliance with traffic regulations and reduce the risk of accidents that could endanger the safety of passengers and goods.

In addition to these efforts, the Transportation Agency is also collaborating with the police to strengthen law enforcement. This collaboration allows for firm action against traffic violations and raises awareness of the importance of road safety. With stricter oversight, it is hoped that public transportation operators' compliance with applicable regulations will significantly increase.

Based on data collected by the Transportation Agency, there has been a decrease in the number of public transportation accidents in Rokan Hulu Regency during the 2022-2024 period. In 2022, there were 50 accidents involving public transportation, while in 2023, that number decreased to 35. This decrease indicates that various programs implemented have had a positive impact on improving traffic safety in the region. One

⁷ ‘Hasil Wawancara Yang Penulis Lakukan Dengan Pemilik PT Wisata Travel Rokan Hulu Pada Senin, 10 Februari 2025, Pukul 10.00 WIB, Bertempat Di Pasir Pengaraian.’

factor contributing to the decrease in accidents is the application of technology in the transportation system. The Transportation Agency has begun implementing a real-time vehicle monitoring system and the use of modern safety devices in public transportation. With this technology, driver behavior and vehicle conditions can be monitored during operation, so that potential traffic violations or unsafe vehicle conditions can be immediately detected and followed up.

The following is an interview with the Head of the Traffic Unit of the Rokan Hulu Regency Police regarding the implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation and its impact on the safety of people and goods on public transportation in Rokan Hulu Regency during 2022-2024.⁸

"We play an active role in law enforcement and public education. In addition to routine patrols and traffic operations, we also conduct outreach on traffic regulations for public transportation drivers and the general public. Based on our data, in 2022, 50 accidents involving public transportation were recorded, while in 2023, that number decreased to 35. This decrease is due to increased driver awareness of traffic regulations, the effectiveness of outreach and training programs, and stricter oversight through routine operations and the use of monitoring technology. We have adopted technology such as real-time vehicle monitoring systems to monitor driver behavior and vehicle conditions. Furthermore, the use of modern safety equipment on public transportation also helps prevent accidents. The main challenges include a lack of awareness among drivers and public transportation operators about the importance of safety, as well as limited resources for optimal supervision and law enforcement. We will continue to improve outreach and training programs for drivers, strengthen cooperation with relevant agencies, and optimize the use of technology in traffic monitoring to create a safer transportation environment."

The Rokan Hulu Police Traffic Unit (Satlantas) plays an active role in law enforcement and public education to improve road safety. Implemented measures include routine patrols, traffic operations, and public awareness campaigns regarding regulations for public transportation drivers and the general public. The primary goal of these efforts is to create a more orderly and safe transportation environment for all road users.

In addition to preventive measures through patrols and outreach, the Traffic Police also plays a role in enforcing traffic violations. Law enforcement is carried out consistently to ensure drivers comply with the regulations stipulated in Law Number 22 of 2009 concerning Traffic and Road Transportation. This effort is expected to reduce the number of traffic accidents in Rokan Hulu Regency.

Based on data obtained from the Rokan Hulu Police Traffic Unit, there was a decrease in the number of public transportation accidents between 2022 and 2024. In 2022, 50 accidents involving public transportation were recorded, while in 2023, that number dropped to 35. This decrease indicates that the various measures implemented have had a positive impact on public transportation safety in the region.

⁸ 'Hasil Wawancara Yang Penulis Lakukan Dengan Kepala Satuan Lalu Lintas Kepolisian Resort Kabupaten Rokan Hulu Pada Kamis, 13 Maret 2025, Pukul 09.30 WIB, Bertempat Di Pasir Pengaraian.'

The author's analysis of the Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation on the Safety of People and Goods on Public Transportation in Rokan Hulu Regency 2022–2024 based on the Theory of Legal Protection, Theory of Effectiveness, and Theory of Legal Compliance:

1. Analysis based on the Theory of Legal Protection

The Legal Protection Theory, as proposed by Satjipto Rahardjo, emphasizes that the law should protect individuals and society from various forms of violations and threats that violate their rights. In this context, Law Number 22 of 2009 concerning Road Traffic and Transportation (UULLAJ) contains various provisions related to public transportation safety standards, including technical aspects of vehicles, roadworthiness, and the obligations of drivers and transportation owners.⁹

Based on research results in Rokan Hulu Regency, it was found that the implementation of the UULLAJ in the 2022-2024 period was still not optimal in providing real legal protection for the safety of people and goods in public transportation.

Some of the factors that cause this are:

- a) Many public transportation vehicles still operate without meeting roadworthiness requirements (KIR tests are not conducted regularly).
- b) Weak oversight by the Transportation Agency and law enforcement officials.
- c) Low awareness of public transportation owners and drivers regarding the legal obligations stipulated in the UULLAJ.

This condition means that the rights of the public as users of public transportation to obtain safety protection, as guaranteed by law, have not been fulfilled optimally.

2. Analysis Based on the Theory of Legal Effectiveness

If it is related to the implementation of UULLAJ in Rokan Hulu Regency 2022-2024, it can be analyzed as follows.¹⁰

- a) Legal Substance: Law Number 22 of 2009 already contains fairly comprehensive provisions regarding public transportation safety.
- b) Law enforcement, traffic police, the Transportation Agency, and other relevant parties still face limitations in personnel, vehicle inspection (KIR) testing equipment, and other supporting facilities, resulting in suboptimal oversight.
- c) Facilities and Infrastructure: Many terminals, bus stops, and supporting facilities for public transportation in Rokan Hulu are inadequate. Road

⁹ eko Kurniawan, 'Perlindungan Hukum Bagi Pengguna Angkutan Umum Berdasarkan Undang-Undang Nomor 22 Tahun 2009 Tentang Lalu Lintas Dan Angkutan Jalan', *Jurnal Hukum Lex Generalis*, 2.4 (2021).

¹⁰ Rahmawati, Lia, and Supriyanto, 'Efektivitas Penerapan Undang-Undang Nomor 22 Tahun 2009 Terhadap Keselamatan Lalu Lintas', *Journal Penegakan Hukum Dan Keadilan*, 5.1 (2022).

infrastructure is also damaged, endangering road users.

- d) Community: Public awareness, particularly of transportation operators and drivers, remains low regarding compliance with legal obligations such as obtaining complete vehicle permits, KIR testing, and load control.
- e) Legal Culture: A culture of discipline and compliance with traffic regulations has not yet become deeply ingrained, resulting in frequent violations that go unpunished.

Based on this analysis, the implementation of UULLAJ in Rokan Hulu tends to be ineffective in improving the safety of people and goods on public transportation.

3. Analysis based on Legal Compliance Theory

The Theory of Legal Compliance explains that the success of legal implementation depends heavily on the compliance of legal subjects. According to Soerjono Soekanto, there are three levels of compliance: compliance due to fear of sanctions, compliance due to rationality, and compliance due to cultural norms.

Based on field research, compliance with the UULLAJ in Rokan Hulu Regency remains at a pseudo-compliance stage, occurring only during supervision or raids by authorities. Many public transport drivers and bus company owners comply only during raids, but relapse when unsupervised. For example:¹¹

- a) Neglecting vehicle roadworthiness (KIR) tests.
- b) Not wearing a seat belt.
- c) Carrying more passengers than the vehicle's capacity.
- d) Not paying attention to driver work hours, which can lead to fatigue while driving.

This low level of compliance is also caused by weak sanctions and minimal follow-up from the authorities after violations are discovered.

Based on these three theories, it can be concluded that the implementation of the UULLAJ in Rokan Hulu Regency in 2022–2024 has not been optimal in providing legal protection, has not been effective in terms of implementation, and has not succeeded in creating true legal compliance from public transportation business actors. Strengthening aspects of law enforcement, improving infrastructure, and increasing awareness and legal culture in the community are needed so that the UULLAJ's goal of ensuring the safety of people and goods can be truly achieved.

¹¹ Wicaksono and Dwi Putra, 'Dwi Putra, Kepatuhan Hukum Dalam Pelaksanaan Kelayakan Angkutan Umum Di Indonesia', *Jurnal Dinamika Hukum*, 21.1 (2021).

3.2. Inhibiting Factors in the Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation Regarding the Safety of People and Goods on Public Transportation in Rokan Hulu Regency 2022-2024

The lack of discipline and non-compliance of road users shows that there is still a lack of legal awareness among road users themselves in complying with traffic regulations. In this case, Achmad Sanusi stated that low legal awareness tends to lead to violations of the law with various possible victims and losses suffered. The lower the legal awareness, the more violations there are and the greater the number of victims.¹² Law Number 22 of 2009 concerning Road Traffic and Transportation (LLAJ Law) was enacted with the primary objective of improving traffic safety, security, order, and smoothness in Indonesia. However, the implementation of this law in various regions, including Rokan Hulu Regency, faces various challenges that hinder the achievement of these goals. This thesis will discuss the factors inhibiting the implementation of the LLAJ Law in Rokan Hulu Regency during the 2022-2024 period, supported by relevant data and analysis.

The implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation in Rokan Hulu Regency during the 2022-2024 period faces significant challenges. Factors such as low public awareness, limited law enforcement resources, inadequate infrastructure, minimal educational programs, and a lack of inter-agency coordination are major obstacles to improving the safety of people and goods on public transportation. A concerted effort from all relevant parties is needed to overcome these obstacles and achieve a safer and more orderly traffic system in Rokan Hulu Regency.

The author conducted an interview with the Head of the Rokan Hulu Regency Transportation Agency regarding the Inhibiting Factors in the Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation regarding the Safety of People and Goods on Public Transportation in Rokan Hulu Regency in 2022-2024, the following is an explanation.¹³

"According to the Head of the Agency, one of the main obstacles in implementing Law Number 22 of 2009 is the low level of public awareness and compliance with traffic regulations. Many public transportation drivers do not have a driver's license, do not obey speed limits, and often carry passengers exceeding their capacity. This is a major challenge for us," he said. He explained that the number of personnel assigned to traffic supervision is still limited. "We only have a few field officers responsible for overseeing the entire Rokan Hulu Regency, which is quite large," he explained. "Furthermore, facilities such as traffic signs, street lights, and surveillance cameras are still inadequate. Infrastructure issues are also a major inhibiting factor. In some areas, roads are still

¹² Achmad Sanusi, *Masalah Kesadaran Hukum Dalam Masyarakat Indonesia Dewasa Ini, Dalam "Seminar Hukum Nasional Ke-4 Tahun 1979 Buku Ke 3* (Bina Cipta, 1979).

¹³ 'Hasil Wawancara Yang Penulis Lakukan Dengan Kepala Dinas Perhubungan Kabupaten Rokan Hulu Pada Senin, 17 Februari 2025, Pukul 10.30 WIB, Bertempat Di Pasir Pengaraian.'

damaged and full of potholes. If the infrastructure is not adequate, the accident rate will remain high," he said. He also added that road repair projects are often hampered by limited budgets. According to him, coordination between the Transportation Agency, the Police, and the Regional Government still needs to be improved. "We often experience obstacles in the division of tasks and responsibilities between agencies. If coordination is not running well, efforts to improve traffic safety will be difficult to achieve." He emphasized the importance of educating the public about traffic regulations. We "We have conducted some outreach, but its reach is still limited. Collaboration with schools, communities, and the media is needed to increase public understanding of traffic regulations."

1. Low Public Awareness and Compliance

One of the main obstacles to the implementation of Law Number 22 of 2009 is low public awareness and compliance with traffic regulations. Many public transportation drivers lack a driver's license (SIM), disregard speed limits, and frequently carry passengers exceeding the designated capacity. This poses a major challenge to improving traffic safety in Rokan Hulu Regency. Public ignorance of the importance of traffic regulations leads to a high number of violations, potentially leading to traffic accidents.

2. Limited Resources of Traffic Supervisory Apparatus

The implementation of traffic regulations is also hampered by limited human resources responsible for oversight. The number of personnel responsible for traffic oversight in Rokan Hulu Regency remains limited. Given the vast area, oversight is less than optimal because there are not enough officers to cover all areas prone to accidents and traffic violations. Furthermore, supporting facilities and infrastructure, such as traffic signs, streetlights, and surveillance cameras, are still inadequate. This lack of facilities makes it difficult to detect violations, thus preventing accidents and enforcing the law.

3. Inadequate Road Infrastructure

Infrastructure issues are also a major factor hampering the implementation of Law Number 22 of 2009. In several areas of Rokan Hulu Regency, roads are still damaged and riddled with potholes. This increases the risk of accidents, especially for public transportation drivers who frequently travel on unmaintained roads. The Head of the Transportation Agency also revealed that road repair projects often encounter obstacles due to limited regional budgets. Without adequate infrastructure support, effective traffic regulation enforcement becomes difficult.

4. Lack of Coordination Between Related Institutions

Another factor hampering the implementation of Law Number 22 of 2009 is the lack of coordination between the Transportation Agency, the Police, and the Regional Government. The Head of the Transportation Agency stated that there are often obstacles in the division of tasks and responsibilities between agencies. If coordination between agencies is poor, efforts to improve traffic safety cannot be implemented effectively. This impacts the application of sanctions against violators as well as the maintenance and repair of traffic facilities.

5. Lack of Socialization and Education to the Community

The Head of the Transportation Agency also highlighted the importance of educating the public about traffic regulations. Outreach efforts have been conducted, but their reach remains limited. Many people still don't understand the importance of traffic regulations in maintaining road safety. Therefore, collaboration with schools, communities, and the media is needed to increase public understanding of applicable regulations. With ongoing education, it is hoped that public awareness and compliance with traffic regulations will increase.

The author conducted an interview with the Head of the Traffic Unit of the Rokan Hulu Regency Resort Police regarding the inhibiting factors in the Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation regarding the Safety of People and Goods on Public Transportation in Rokan Hulu Regency in 2022-2024, the following is an explanation:¹⁴

"According to the Head of the Rokan Hulu Police Traffic Unit, the main factor hindering the implementation of Law No. 22 of 2009 is the low public awareness of obeying traffic regulations. Many public transport drivers do not have a driver's license, do not wear seat belts, violate speed limits, and often carry passengers beyond capacity. We often find these violations during raids, but driver awareness of obeying the rules is still very low," he said. This is one of the causes of the high number of traffic accidents in Rokan Hulu Regency. He explained that the limited number of traffic personnel is one of the obstacles to carrying out maximum supervision. The Rokan Hulu Regency area is very large, while the number of members on duty in the field is still limited, he said. In addition, supporting facilities such as surveillance cameras (CCTV), traffic lights, and road markings are still lacking in several strategic points. This makes it difficult for officers to monitor and take action against traffic violations. Road conditions in several areas of Rokan Hulu Regency still hamper the implementation of traffic safety. The Head of the Traffic Unit revealed that potholes and minimal lighting at night increase the risk of accidents, especially for public transport drivers. "If the road is not in good condition, "The accident rate will

¹⁴ 'Hasil Wawancara Yang Penulis Lakukan Dengan Kepala Satuan Lalu Lintas Kepolisian Resort Kabupaten Rokan Hulu Pada Kamis, 13 Maret 2025, Pukul 09.30 WIB, Bertempat Di Pasir Pengaraian'.

remain high, even though supervision has been increased," he said. "In addition to external factors, public transportation owners and drivers' compliance with vehicle maintenance is also still low. Many vehicles that are not roadworthy are still operating without routine vehicle inspections," he said. This can cause accidents due to brake, light, or other component failures. Although various outreach programs have been carried out by the police, the reach of this education still needs to be improved. "We have conducted outreach in schools and communities, but many people still don't understand the importance of traffic safety," he explained. He emphasized the need for further collaboration with local governments, transportation agencies, and community organizations to raise public awareness about the importance of complying with traffic regulations. The Head of the Traffic Unit also highlighted the need for improved coordination between the Rokan Hulu Police, the Transportation Agency, and local governments in addressing traffic issues. "This transportation problem is not only the responsibility of the police, but must involve various parties so that the solutions implemented are more effective," he said. Better coordination is expected to increase the effectiveness of the implementation of Law Number 22 of 2009."

Based on an interview with the Head of the Rokan Hulu Police Traffic Unit, it can be concluded that the implementation of Law Number 22 of 2009 in Rokan Hulu Regency still faces various obstacles. The main factors hampering the implementation of this regulation include low public awareness in complying with traffic regulations, limited number of personnel and monitoring facilities, inadequate road infrastructure, and low concern for vehicle maintenance. Furthermore, the lack of public outreach and education and weak coordination between agencies are also challenges that must be addressed immediately. Therefore, strategic steps and cross-sectoral cooperation are needed to improve the effectiveness of traffic regulation implementation in order to create safer and more orderly transportation in Rokan Hulu Regency.

In addition, the author conducted an interview with the owner of PT Bus Barumun Rokan Hulu regarding the factors hindering the implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation regarding the safety of people and goods on public transportation in Rokan Hulu Regency in 2022-2024, the following is his explanation:¹⁵

"We certainly support regulations governing transportation safety. However, in practice, there are several obstacles that prevent the implementation of this law from being optimal, especially in the context of public transportation in Rokan Hulu Regency. One of the main obstacles is the lack of supporting infrastructure, such as adequate terminals, and the still-damaged condition of roads on several routes we use. This certainly impacts travel safety. Furthermore, limited access to certified repair shops for vehicle inspections also hinders us in ensuring vehicles are always in prime condition. Driver awareness remains a challenge. We have attempted to provide regular training, but some drivers

¹⁵ 'Hasil Wawancara Yang Penulis Lakukan Dengan Pemilik PT Bus Barumun Rokan Hulu Pada Senin, 10 Februari 2025, Pukul 11.30 WIB, Bertempat Di Pasir Pengaraian'.

still lack discipline, especially regarding speed limits and excessive working hours. Competition between operators also encourages drivers to chase deposits, which risks safety. Yes, we see that supervision is still less than optimal. For example, some vehicles are still unroadworthy but continue to operate due to a lack of strict inspections. Furthermore, some existing regulations lack flexibility for transportation operators, such as those regarding licensing and route management. We continue to improve fleet maintenance, collaborate with trusted repair shops, and tighten internal regulations for drivers. Furthermore, we hope for support from the local government, such as improving road infrastructure and increasing supervision. "More equitable distribution across all public transport operators. We hope for policies that favor transport operators, such as incentives for operators who maintain safety standards. Furthermore, improved infrastructure, streamlined permit processing, and stricter and fairer oversight would significantly improve transport safety in Rokan Hulu Regency."

PT Bus Barumon supports transportation safety regulations, but faces various obstacles in their implementation. The main inhibiting factors are the lack of supporting infrastructure, such as inadequate terminals and damaged road conditions, as well as the limited number of certified repair shops for vehicle inspections. Driver awareness also remains a challenge, particularly regarding driving discipline and excessive working hours due to competition between operators. Furthermore, suboptimal supervision results in the continued operation of unroadworthy vehicles. To address these obstacles, PT Bus Barumon is improving fleet maintenance and internal regulations for drivers, and hopes for government support in infrastructure improvements, increased supervision, and policies that better support transportation safety.

4. Conclusion

After analyzing research on the Implementation of Law Number 22 of 2009 concerning Traffic and Road Transportation regarding the safety of people and goods on public transportation in Rokan Hulu Regency 2022-2024, the author concluded that the implementation of Law Number 22 of 2009 in Rokan Hulu Regency in 2022-2024 still faces various obstacles that impact public transportation safety. Low awareness and compliance of drivers and the public has led to a rise in violations, such as driving without a driver's license, overloading, speeding violations, and minimal vehicle maintenance, which trigger a high risk of accidents. On the other hand, limited supervisory personnel, a lack of traffic facilities, and damaged road infrastructure conditions exacerbate the situation. Weak inter-agency coordination and minimal outreach are also inhibiting factors in realizing safe and orderly transportation.

The main factors hampering the implementation of Law Number 22 of 2009 in Rokan Hulu Regency in 2022-2024 are poor road infrastructure and a lack of supporting facilities, such as terminals and certified repair shops, which impact vehicle safety and maintenance. Low driver discipline, pressure to pay fees, and competition between

operators also contribute to violations such as excessive speeding and excessive working hours. Weak supervision due to limited resources has resulted in the continued operation of unroadworthy vehicles. Nevertheless, some transportation companies have made efforts to improve transportation safety.

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